city control.

of service board.

county roads.

port says:

ormal schools.

Public Service Commission.

between State and city.

nittee favors making this change."
connection with its recommenda-

ion that the pay as you go policy, now

ound policy and will unquestionably be othered to by the present administra-ion. It was adopted, however, not as a pledge by this administration, but as

a piedge by the city, in part considera-tion of the loan. In no other way could the city's credit be saved.
"The resolution should be incorpor-

ated in the city Charter. If, as some have argued, this may tie the hands of the city when the public interest requires

The chief complaint of the New York

times faster than population.

Expenses Can Be Cut.

financial policies."

Minority Says Plans Do Not Go Far Enough-Has Three Bills.

CITY TRICKED, IS CHARGE

Suggests City Referendum on Mandatory Legislation Regarding Salaries.

ALBANY, Feb. 6 .- Logislation designed to give New York city a larger degree of self-government in financials matters, to ncorporate in the city's Charter a "pay as you go" policy and to effect a reduction estimated at \$12,900,000 in the city's tax levy will be recommended to the Legislature to-night in the report of Senator Elon R. Brown's committee which has just completed its investigation of the finances of New York city,

The chief complaint of the New York city administration of mandatory legislation that calls for the expenditure of \$49,500,000 over which the Board of Estimate has no control will be decided by the city itself in a referendum. The city will get the power to fix the salaries of its officers and employees, other than judicial and elective, if the people approve of such a plan.

New York city has reached a crisis in its financial affairs, the Brown commitubmits are intended to afford temporary elief of this condition, but the commitpoints out that there is no permanent or reliable relief unless fundamental methods are changed; "otherwise the crisis will con-

#### The Fourteen Reforms.

The reforms sought by the Brown committee are incorporated in fourteen definite pieces of legislation, as fol-

taxes from May and November to Jan-uary and July.

Bill conferring on the city power, Subject to referendum, to fix the salaries of its officers and employees other than judicial officers.

Bill placing county expenses, including salaries, subject to referendum, under control of the city. Constitutional amendment making county bills in the city of New York

Bill or bills giving control of all expenditures by the Water Supply Board, Court House Board and First District Public Service Commission to

Bill charging the State with the regulative expenses of the Public Service Commission of the First District. Bill prohibiting further construction y the State of roads in cities and pro-ibiting the maintenance of county

roads by the State. Bill to take over the city's normal ochools and maintain them at State's

Bill to divide the automobile tax with the counties, subject to the re-driction that it be expended or roads. Bill providing that any additional excise tax be divided between State

and city.

Bill to turn Sheriff's fees of New York county into the city treasury.

Bill abolishing the civil jail.

Bill giving the city government power to consolidate departments.

### What It Will Accomplish.

If this programme is carried out, the ominities declares, the city may expect be following definite reductions in its the following definite reductions in its creased expenditures received the sup-tax levy as compared with the levy of port of the New York city delegation in City's share of automobile tax. 1400.000 | Mayor. In order that the city may determine for itself the question of the bonds complete in 1920.

Senator Brown, President pro tem of the Senator Brown, President pro tem of the Senate, and it is considered one of the nost comprehensive reviews of the city's financial condition ever made by a legismancial condition ever made by a legis-lative body. Mayor Mitchel cooperated financial situation requires some drastic financial situation requires some drastic action in seeking better government by A of the city's finances upon which the findings of the report are based.

### Relief Only Temporary.

Pointing out that the relief, afforded by these measures will be only tempo-

the report says:
"The committee is satisfied that the evailed itself of its debt incurring capac-ity to the utmost limit and that the debt administrative expenses of the city can be materially reduced without injury to has been increased through various devices, partly statutory and partly relief are by no means limited to the judicial, in actual excess of the pre-scribed limit. This policy has served the is a hard saying, but New York city will is a hard saying. purpose of getting more money to spend,

while keeping down the tax rate.

"The inevitable has happened, and the tax rate is mounting so fast as to lead crease of administrative expenses, but report says:

### POINTS WHERE TWO REPORTS DIFFER ON NEW YORK'S NEEDS

the New York city investigating committee of the Legislature differ on just how far the city should go in running its finances. Both agree that New York's finances are in a terrible condition.

The majority report to correct are wholly inadequate for New York the evils proposes, among others, city's needs. If relief for New York city is limthese reforms, which will be ited to these suggestions the city will

believe that the Legislature is seekoffered as legislation: ing merely to pacify it and not to,do A pay as you go policy. it real justice. Power for the city to fix salaries The majority report entirely omits of employees, other than judicial offi- reference to the city's protests

against yearly appropriations by the Placing county expenses under State of \$3,000,000 for local up-State benefits. It omits reference to the city's City to control expenditures of

water supply, court house boards and protest against the yearly appropriation of \$1,880,000 for maintenance State to pay regulative expenses of local dirt roads in up-State town-State to be prohibited from build-It omits the city's protest against

ing roads in cities and maintaining the State paying taxes on State land for the support of up-State counties. It omits the city's appeal that the State to take over and maintain \$4,000,000 stock transfer tax collected in the city be turned over to State to divide automobile taxes the city to reduce taxes on real

with counties, money to be used on estate. It omits the city's demand for its Additional excise tax to be divided constitutional share of State highways for which New York city is paying \$182,000,000 and receives

Senator Wagner's minority re- nothing in return. The majority report concedes to New York city \$1,000,000 of what The suggestions in the majority it asks from the State and denies the report are good so far as they go, but city \$18,000,000.

be enacted into law is one of the recommendations of the committee and the recommendation is accompanied by a bill.

The practice of borrowing money in anticipation of the collection of taxes is pointed out by the committee to be bonds in the hands of the public except the debt paying capacity of the city.

That there is no security for the city bonds in the hands of the public except the debt paying capacity of the city.

That in fifteen years the population the debt paying capacity budget in the city increased 50 per cent. and the city increased in the committee to be paid by the State.

That there is no security for the city associations, which shall have full powers to administer the schools and full responsibility for the results."

In his report Dr. Finegan says: "The Superintendent of Education, the official superintendent of Education associations, which shall have full powers to administer the schools and full responsibility for the results are committee.

paid during the same period in direct State taxes. On this point the report \$50,000,000 to \$100,000,000 for revenue says: "The city always spends borrowed money for its current expenses.

the semi-annual tax levy.

That there is now outstanding \$8,700,-000 of uncollectible taxes and assesswere collected in January and July. The carried on under resolution of the Board of Estimate, be written into the city excharter, the committee says in its report: "This resolution sets forth a

#### NOT ENOUGH RELIEF.

trges Freer Hand.

recommendations of the Brown commit-

parison with the crisis that is sure to follow a breach of faith, and the greater se-crisis that will follow a return to past the

The chief complaint of the Second and the Second and over which the Board of Escaped over which the Board over whic

Also, says the Wagner report, the tem,

The Brown committee's report is regarded here as one of the most important matters submitted to the Legislature at this session. It is the result of months of work in New York city by Senator Brown, President pro tem of the Senator Brown, Preside

A constitutional amendment provid-

having less government. Departmental activities should not increase several propriations for purely local benefits. An amendment providing for a legis-lative apportionment giving the city representation in the Legislature "suf ficient to protect a majority of the population of the State from the finan-Regarding the reduction of expenses

cial domination of a minority A bill repealing the State mid law and a bill exempting State property from taxation any place and bills frained to give the city its share of

## FINLEY WILL FIGHT WHITMAN HARMONY SCHOOL POLITICS ON TRIAL THIS WEEK

Conditions in Buffalo De- Governor Will Find Out "How clared to Cause Ineffi-He Stands" With Legislaciency and Waste. ture on Appointments.

the past week.

Committee.

ALBANY, Feb. 6 .- Interest in legis-

lative circles this week will centre

chiefly in the Senate Finance Commit-

tec, which on Tuesday will have to

pass on a number of important nomi-

These nominations include

nations made by Gov. Whitman during

ress appointments of the five State In-

dustrial Commissioners and the three

Public Service Commissioners, Travis

H. Whitney and Charles S. Hervey for

members of the First District commis-

sion and Frank Irvine for the up-State

commission. All will be sent to the

Senate to-morrow night and will be

immediately referred to the Finance

The action of the Finance Committee

Trouble Is Looked For.

vigorously oppose the confirmati

nance Committee, says that Mr. The

an important part of the old con-sion headed by Judge Edward E.

which Thompson proposed

Governor against the confirmation

Commissioners Lynch, Lyon and

dissioners. Up to the present time the Legisla-

administering the public service

Situation.

Whether or not ex-Boss Joseph Cas-

while he finally acquiesced in the confirmation of Henry W. Hodge as member of the First District commit

Senator Sage, chairman

SYSTEM TO BE REVISED FIGHT ON SOME EXPECTED

ALBANY, Feb. 6 .- With a virtual declaration that he intends to pursue similar investigation in cities all over the State, Dr. John H. Finley, State Commissioner of Education, made public to-day a report of an inspection of the public school system of Buffalo in which conditions are stigmatized as "waste of pupils' time and of taxpayers' funds" under a department made "powerless and ineffective" through political con-

rigorous criticism of a school system ever made public by the State Education Department, and is considered here as amounting to a declaration by Dr. Finley that he intends to wage a war throughout the State to bring about the complete divorce of school matters and politics.

The inspection upon which the report is based was made under the immediate supervision of Dr. Thomas E. Finegan, Deputy State Commissioner of Educaion. It was begun in September, 1914, and . Finley makes this statement of the Republican leaders, who have been !

"While there may be improvements here and there under the present system and while there may be conceivably an between the State Senate and the Asso organized as to confide the direction Governor that the adoption by the and control of the schools in a board of education independent of political the Thompson legislative committee.

responsible for the results achieved in the schools, has never been a vital factor in the consideration of any of these ques-

1837 relating to the schools of Buffalo ments inherited from the past that are not computed as part of the city debt.

That the city issues annually \$6,000.000 of special revenue bonds for current expenses, which is paid by a charge to 'debt service' in the succeeding budget. and deeper into municipal and political control until the department charged Senator Lawson is also opposed to the control until the department charged with the supervision of public education charged has become a powerless and ineffective school organization.

"The ineffectiveness of the supervision ALBANY, Feb. 6.—Senator Wagner's of the schools, the inefficiency in the inority report of the findings and commendations of the Brown committee for superior authority which permeates it to incur a liability too great to be a freer hand in financial self-government can be had if it meets administrative wholly inadequate for New York city's such a crisis would be negligible in comparison with the crisis that is sure for tee finds that the suggestions of the the whole system, the waste of pupils' the suggestions in the majority report, clearly shown in this report, are directly Senator Wagner and his colleagues in traceable to the type of organization r and his colleagues in traceable to the type of organization believe, the metrops will be forced to believe that the falo has been controlled, operated and

olis will be forced to believe that the last seem controlled, operated and managed for a half century."

As to the remedy for such conditions its protests with half way measures.

The majority report does not go far enough because, according to the Wagner report, it omits any mention of the stones and administration of the public school system of Buffalo which are responsible for the inefficience and managed for a half century."

As to the remedy for such conditions in a school system or Fluegan says: eity administration.

In the capenditure of \$49,500,000 over which the Board of Estimate has no control, is considered at length in the report. Of this amount fee per cent, is for the Department of State local benefits against annual appropriations. Since 1899 the school attendaded in the school attendation in the school school attendaded in the school school attendaded in the school attendade State local benefits against annual propriations of \$1.880,000 to keep up purpose of rendering the greatest postate salary list has increased 222 per cent.

The laws responsible for these interest against the State land to support upstate counties.

State local benefits against annual propriations of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city, the legal foundation upon which the school system is operated and maintained must be appropriation of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city, the legal foundation upon which the school system is operated and maintained must be appropriation of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city, the legal foundation upon which the school system is operated.

These continuous propriations of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city, the legal foundation upon which the school system is operated and maintained must be propriations of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city, the legal foundation upon which the school system is operated and maintained must be propriations of \$1.880,000 to keep up purpose of rendering the greatest possible service to the children and therefore to the people of that city the legal foundation upon which the school system is operated and administered for the sole purpose of rendering the greatest possible service to the children and therefore the sole purpose of rendering the greatest possible service to the children and therefore the sole purpose of rendering the greatest possible service to the children and therefore the sole purpose of rendering the greatest possible service to the children and therefore the sole purp reconstructed. "The officers of the educational sys

## ture has not been working up to its usual schedule. This apparent inac-tivity is accounted for by Majority Leader Adler of the State Assembly, who said to-night that several large committees now investigating different phases of the administration of State governmental affairs have not as yet filed their reports with the Legislature.

Brooklyn Oculist Once More to Be Put on Trial by Medical Society.

bills

Dr. Thomas Dixon, the Brooklyn oculist, whose radical views on the ethics of his profession have brought him in conflict with the Kings County Medical Society officials more than once, has again been cited to appear before the council of the society to answer to a charge of unethical practice.

A summons signed by Dr. C. E. Scoffield, secretary of the organization, has been served on Dr. Dixon. He is requested to appear before the council on next Wednesday evening. Although the complaint against Dr. Dixon is not explained, it is believed that it has to do bills

with the society's ruling against advertices. Dr. Thomas Dixon, the Brooklyn re are causes for unrest and dissatisfaction in oculist, whose radical views on the

with the society's ruling against adver-

State highways and apportioning the proceeds of the stock transfer tax to the localities where the tax is column to be proceed to the localities where the tax is column to be says the State permits these men to do says the State permits these men to do says the state permits these men to do Structure. Referring to the highways tax the report says:

certain work on the cyes without passing the oculists' examination. Dr. Dixon has also advertised in the Red Book of the

many contract of the contract

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## **MERCHANTS OPPOSE** INCOME TAX CHANGE

Protest Against McAdoo's

William Fellowes Morgan, president of the Merchants Association, has writexpected to reflect just what attiten to William G. McAdoo, Secretary of tude the legislative leaders intend to assume toward the Governor, and it the actual inspection work consumed five months. In transmitting the report to the Superintendent of Schools of Buftax law requiring corporations to withhold the tax in paying interest or divianxious to keep peace within the party fold and heal the difference existing After carefully considering the pro-

posed change the association's commitsembly and between the Governor and the Thompson legislative committee more time and \$30,000 additional apsons against it in a report which was propriation had done much to pacify approved by the board of directors of Senator Thompson. In fact it was the Merchants Association.

#### Funds Left With Fiscal Agent. It is now customary in most cases

or a corporation that has borrowed That the peace programme has a few crimps in it, however, is believed by some to-night. They predict that Sennoney on a mortgage, the letter to Mr McAdoo says, to leave the funds with its fiscal agent for the payment of interest. "The fiscal agent withholds the tax

the few cases in which the coupon not tax free," says the letter, "but it be tax free passes on the obligation the debtor corporation, which become ere not settled by the debtor corpora-on it would have to be paid by the wner of the coupon. He would indeed

son will get an opportunity to discuss these noninations. Senator Thomps son's chief opposition to Mr. Whitney is in the fact that he is and has been owner of the coupon. He would indeed receive from the fiscal agent, as he does now, the full face value of the coupon, and must pay the income tax thereon with such other items of his income from which the collection was not assumed at the worker. sumed at the source. He would then be under necessity, in order to preserve his right to tax free income from such sion, after he had declared in emphati-tiones that he intended to expose the "corporation influences which prompted nd, according to its obligation, of

the other band, the Governor's friends are loud in their praise of Mr. Whitney's ability and predict that he will sonds of each of perhaps twenty-ny small investors would be put to incon-venience, it is said, while under the law Commissioners is based chiefly upon report of the Grand Jury which investigated the Diamond candy factory fire in Brooklyn. A number of civic organizations sent a formal protest to few experts employed by the fiscal

ng in full without deduction any tax hey are required to withhold, but that ie corporations only assume that burby the State Industrial Council, which in its report recommended retention of all the present Commissioners. It was on this report that the Governor concluded to reappoint the Industrial Combidities of the Council of

Policeman Swims to Rescue.

Patrolman Orville Wanzer of the

ued John Ruddy, a longshoreman, from drowning last night by plunging into the by East River at the foot of East Forty-sixth street and swimming sov-enty-five feet with the man on his The Thompson committee is expected to have a large number of bills revising the public service commissions law designed to compel stricter regulation of public utilities and the enforcement of orders made by the commissions and the readjustment of the present system of administering the bublic services on

### TRADE BOARD MAKES TAFT NOW SHUNS ITS FIRST RULINGS

Commission Holds That a Disinterested Party May Start Proceedings.

STOPS UNFAIR PRACTICES to a report from New Haven

WASHINGTON, Feb. 6 .- Forty rulings nvolving the interpretation and con-necticut in the Republican N. struction of the Federal Trade Commison act and certain sections of the Clayton law have been made public by the commission. The rulings are Connecticut, said over the the first made by the new Federal or- telephone to-night that ganization.

One ruling of importance is that "the litical topic. Plan to End Payments by

Corporations.

BURDEN FOR INVESTORS

One ruling of importance is that "the fact that a party complaining to the fact that a party comp thrust upon it.

There are several rulings to the effect that neither the Federal Trade Commission act nor the Clayton act prohibits manufacturers from establish ng exclusive agencies or assigning ex-

In one case, an inquiry whether a cal merchant in giving an automobile free to the customer drawing a speci number was practising an unfair not involved the commission had no jurisdiction to determine whether or not Coroner Healy yest Other rulings by the commission in

cluded these:
"On inquiry as to the right of one nanufacturer to buy out a competitor in he same line of business: Held that he only jurisdiction of the commission in respect of such transactions is to enforce the provisions of section 7 of the Clayton act prohibiting the acquisition by any corporation engaged in in-tersiate commerce of the capital stock is whole or in part of another corporation thus engaged, where the tendency of such acquisition may be to substantially essen competition between such two iso possibly to enforce section 5 of the Federal Trade Commission act if such purchase either of property or of capi-

nethod of competition. "Held also that the more purchase of the property of such competitor than capital stock is not prohibi he Clayton act or the Federal Trade

al stock in connection with other cir-

umstances might constitute an unfair

"As to the validity of such purchase of property or capital stock under the

#### FOR A REFERENDUM.

no opinion.'

WASHINGTON, Feb. 6 .- The board of lirectors of the Chamber of Commerce of the United States has voted that he report of a special committee of the National Chamber on the mainte

A majority recommendation favoring hem, however, modifying their as National Chamber committee had rethe principle of price maintenance and ie majority members saw no reason rived at and given to the chamber a

entinged, "after additional exhaustive reference. The letter goes on, "any continued, "after additional exhausti legislation which proposes to relieve the investigation by consulting a large nu corporations of the obligation to withber of organizations composed of ma hold would result in relieving them at the same time from their legal liability to assume the tax and the burden dividual producers, distributors and co of the payment of the tax would be thrown directly upon the owner of the dence from a great many sources the state of the control of the same time from their legal liability to assume the tax and the burden dividual producers, distributors and control of the payment of the tax would be thrown directly upon the owner of the thousands of members in all branches sumers, and after having collected evilence from a great many sources we rejeat the language of the committee's revious resolutions of February, 1911 legislation permitting the maintenant

of resale prices under proper restrictions on identified merchandise for voluntary purchase, made and sold under competitive conditions, would be to the best interest of the producer, the distributor and of the purchasing public, or consumer."

# G. O. P. CONVENTION

Gives Up Desire to Be Deiegate, According to New Haven Report.

HARTFORD, Conn., Peb. 6 President William Howard T Yale professor, has relined sire he might have had to re vention at Chicago next Ju

to comment on this o

A prominent Reput pressed the opinion of Taft ought to attend Bearing discharge p. States nav praised his courage i

with Progressive

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